

Message Text

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ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

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TO USDEL SECRETARY IMMEDIATE

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TO THE SECRETARY FROM HABIB

E.O. 11652: GDS

TAGS: PFOR, RP, OVIP (KISSINGER, HENRY A.)

SUBJECT: POSSIBLE ANNOUNCEMENT ON SATURDAY OF US-PHILIPPINE
AGREEMENT IN PRINCIPLE ON BASES

REF; SECTO 31032

1. THE FOLLOWING CONSIDERATIONS COME TO MIND IN ORDER
TO FOLLOW THROUGH ON THE PACKAGE DEAL WITH THE PHILIPPINES.

2. REGARDING CONSULTATIONS WITH THE CONGRESS, I HAVE
TALKED TO LARRY AND WE BOTH FEEL THAT IT WOULD BE DESIR-
ABLE TO GIVE KEY MEMBERS A GENERAL IDEA OF THE NEGOTIA-
TING PACKAGE IN ADVANCE OF ANY ANNOUNCEMENT. CONGRESSION-
AL CONSULTATIONS BEFORE ANNOUNCEMENT OF SPANISH AGREEMENT,
INCLUDING FIGURES, TOOK PLACE REGULARLY OVER A LONG PERIOD
OF TIME. WITH RESPECT TO THE TURKISH AGREEMENT, THEY

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WERE MORE INFORMAL BUT A FEW KEY PEOPLE ON THE HILL WERE

GENERALLY AWARE OF THE FIGURES UNDER CONSIDERATION. WE BELIEVE THAT BEFORE ANNOUNCEMENT WE SHOULD TOUCH BASE WITH ZABLOCKI, BROOMFIELD AND HAMILTON IN THE HOUSE AND SPARKMAN, HUMPHREY AND CASE IN THE SENATE.

3. IF CONSULTATIONS WITH THE CONGRESS ARE CARRIED OUT BEFORE SATURDAY, A JOINT ANNOUNCEMENT MIGHT INCLUDE MENTION OF THE FINANCIAL PACKAGE, WHICH I PRESUME THE FILIPINOS WOULD WANT. FILIPINO RELUCTANCE TO COMPROMISE ON OTHER SPECIFIC NEGOTIATING ISSUES TO DATE SUGGESTS THAT WE MUST MAKE CLEAR THAT THE AGREEMENT IN PRINCIPLE IS SUBJECT TO SATISFACTORY RESOLUTION OF OUTSTANDING ISSUES AND THAT NEGOTIATING SESSIONS TO THIS END WILL BE RESUMED SHORTLY IN MANILA. DOD WOULD GO ALONG READILY WITH THE LATTER APPROACH, AND WILL BE DELIGHTED TO HAVE IT ALL TIED UP IN THE PACKAGE YOU HAVE ARRANGED.

4. YOU ARE IN A BETTER POSITION THAN WE ARE HERE TO JUDGE ANY REQUIREMENTS WITH RESPECT TO THE CARTER TRANSITION TEAM, BUT IF YOU WANT US TO DO ANYTHING BEFORE YOUR RETURN LET ME KNOW. YOU MAY PREFER TO TOUCH BASE YOURSELF WITH GOVERNOR CARTER OR POSSIBLY DEAN RUSK.

5. THE FINANCIAL ARRANGEMENT TO COVER ONE BILLION DOLLARS WOULD BE AS FOLLOWS:

MILITARY ASSISTANCE

GRANT AID 200 MILLION

FMS FINANCING 300 MILLION

TOTAL: 500 MILLION

ECONOMIC ASSISTANCE

DEVELOPMENT ASSISTANCE 250 MILLION

PL 40 LOANS 125 MILLION

TOTAL: 375 MILLION

CONSIDERATION OF EXIM BANK LOANS 125 MILLION

GRAND TOTAL: ONE BILLION

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6. WE WILL THEREFORE BE READY TO MOVE AS FOLLOWS SUBJECT TO YOUR GIVING US THE GO-AHEAD:

A. GET DEFENSE FULLY ON BOARD.

B. GET WHITE HOUSE CONCURRENCE THROUGH SCOWCROFT-- UNLESS YOU WANT TO TAKE THIS UP YOURSELF WITH THE PRESIDENT.

C. REACH AGREEMENT WITH FILIPINOS ON TEXT OF ANNOUNCEMENT--WITH ROMULO IN MEXICO CITY IF HE IS STILL THERE OR IN NEW YORK IF HE IS GOING THERE AND THERE IS NO TIME TO CLEAN IT UP IN MEXICO. (DRAFT TEXT ATTACHED).

D. CONSULT WITH CONGRESS AS OUTLINED ABOVE

E. DEAL WITH PROBLEM OF NEW ADMINISTRATION IN ACCORDANCE WITH YOUR DECISION.

F. ASSUMING ALL IS IN ORDER, HAVE ROMULO HERE ON DECEMBER 4 FOR JOINT ANNOUNCEMENT.

ATTACHMENT: DRAFT JOINT STATEMENT

GENERAL CARLOS P. ROMULO, SECRETARY OF FOREIGN AFFAIRS OF THE REPUBLIC OF THE PHILIPPINES, AND SECRETARY OF STATE HENRY A KISSINGER MET ON DECEMBER 4, 1976, FOR FURTHER DISCUSSION OF THE MILITARY BASE AGREEMENT NEGOTIATIONS WHICH HAVE BEEN IN PROGRESS SINCE APRIL 12, 1976.

THE TWO SECRETARIES ANNOUNCED THAT AS A RESULT OF THEIR DISCUSSIONS IN OCTOBER DURING WHICH THE BASIC LINES WERE WORKED OUT, THEY HAVE REACHED AGREEMENT IN PRINCIPLE ON THE NATURE OF A NEW MILITARY BASE AGREEMENT BETWEEN THE PHILIPPINES AND THE UNITED STATES.

THE UNITED STATES WILL HAVE THE USE OF MILITARY BASES IN THE PHILIPPINES IN ACCORDANCE WITH THE TERMS OF SUCH AN AGREEMENT. AS PART OF SUCH AN AGREEMENT, THE UNITED STATES WOULD PROVIDE, SUBJECT TO NECESSARY LEGISLATIVE
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APPROVAL, OVER A PERIOD OF FIVE YEARS, THE SUM OF ONE BILLION DOLLARS IN GRANTS AND CREDITS, THE TOTAL TO BE DIVIDED EQUALLY BETWEEN MILITARY AND ECONOMIC ASSISTANCE.

IT WAS ALSO AGREED THAT THE NEGOTIATING PANELS IN MANILA WILL RESUME THEIR WORK SHORTLY IN ORDER TO RESOLVE THE REMAINING ISSUES IN THE NEGOTIATIONS, AND ARRIVE AT A MUTUALLY AGREED TEXT. THE FINAL AGREEMENT WILL BE SUBJECT TO APPROVAL BY THE TWO GOVERNMENTS IN ACCORDANCE WITH THEIR RESPECTIVE CONSTITUTIONAL PROCESSES.

ROBINSON

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TOSEC, PUBLIC DISCLOSURE, MILITARY BASE AGREEMENTS, CAT-B
Control Number: n/a
Copy: SINGLE
Draft Date: 01 DEC 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: izenbei0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE292194
Document Source: CORE
Document Unique ID: 00
Drafter: PCHABIB:EA:RMILLER:CSA
Enclosure: FOR S, D, P, EA ONLY
Executive Order: GS
Errors: N/A
Film Number: P840099-0325
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761282/aaaactkl.tel
Line Count: 166
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN NODS
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS, ONLY
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS, ONLY
Reference: 76 SECTO 31032
Review Action: RELEASED, APPROVED
Review Authority: izenbei0
Review Comment: n/a
Review Content Flags:
Review Date: 02 JUN 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 JUN 2004 by buchant0>; APPROVED <30 SEP 2004 by izenbei0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: POSSIBLE ANNOUNCEMENT ON SATURDAY OF US-PHILIPPINE AGREEMENT IN PRINCIPLE ON BASES
TAGS: PFOR, OVIP, MARR, RP, US, (ROMULO, CARLOS P), (KISSINGER, HENRY A)
To: SECRETARY
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006